Case 2019CV001276 Document 3 Filed 12-18-2019 Page 1 of 13

FILED 12-18-2019

OUTAGAMIE COUNTY STATE OF WISCONSIN CIRCUIT COURT

Clerk of Circuit Court Outagamie County 2019CV001276

GARY BUNNELL and KIM BUNNELL N5550 Mill Street Shiocton, WI 54170



Plaintiffs.

Case No.

10

٧.

VILLAGE OF SHIOCTON

N5605 STH 76 Shiocton, WI 54170

RICHARD KOMINOWSKI

N5605 STH 76 Shiocton, WI 54170

Defendants.



SUMMONS

THE STATE OF WISCONSIN TO EACH DEFENDANT IDENTIFIED ABOVE:

You are hereby notified that the plaintiffs named above have filed a lawsuit or other legal action against you. The Complaint, which is attached, states the nature and basis of the legal action. You must respond with a written answer, as that term is used in Chapter 802 of the Wisconsin Statutes, to the Complaint.

Your written answer must be served according to the time period applicable to your status as a defendant, or to the kinds of claims in the complaint. The time period for serving your written answer will be the most applicable, as follows:

Within twenty (20) days, exclusive of the day of service, after the summons has been served personally on you, or served by substitution personally upon another authorized to accept service of the summons for you; or

If you, the defendant, are the state, or an officer, agent, employee, or agency of the state, then your written Answer must be served within forty-five (45) days, exclusive of the day of service, after the summons has been served personally on you, or served by substitution personally upon another authorized to accept service of the summons for you; or

If you, the defendant, are an insurance company, then your written Answer must be served within forty-five (45) days, exclusive of the day of service, after the summons has been served personally on you, or served by substitution personally upon another authorized to accept service of the summons for you; or

If any cause of action raised in the petition and complaint is founded in tort, then your written Answer must be served within forty-five (45) days, exclusive of the day of service, after the summons has been served personally on you, or served by substitution personally upon another authorized to accept service of the summons for you.

The Court may reject or disregard an answer that does not follow the requirements of the statutes. The answer must be sent or delivered to the Court, whose address is:

Clerk of Circuit Court
Outagamie County Courthouse
320 S Walnut St
Appleton WI 54911

and to plaintiff's attorneys at:

Attorney Richard J. Carlson Town Counsel Law & Litigation, LLC 119 N. McCarthy Rd, Suite C Appleton, WI 54913

You may have an attorney help or represent you. If you do not provide a proper answer within the time period applicable to you, or to the type of claim(s) in the petition and complaint, and which time period is either twenty (20), or forty-five (45) days, as described above, the Court may grant judgment against you for the award of money or other legal action requested in the Petition and Complaint, and you may lose your right to object to anything that is or may be incorrect in the Petition and Complaint. A judgment may be enforced as provided by law. A judgment awarding money may become a lien against any real estate you own now or in the future, and may also be enforced by garnishment or seizure of property.

Dated this 18th day of December, 2019

TOWN COUNSEL LAW & LITIGATION, LLC Attorneys for Plaintiffs

By: s/Richard J. Carlson
Richard J. Carlson, State Bar No. 1013627
119 N. McCarthy Rd., Suite C
Appleton, WI 54913
RCarlson@towncounsellaw.com

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Document 3

Filed 12-18-2019

age 3 of 13

FILED 12-18-2019 Clerk of Circuit Court Outagamie County 2019CV001276

STATE OF WISCONSIN

CIRCUIT COURT

OUTAGAMIE COUNTY

GARY BUNNELL and KIM BUNNELL N5550 Mill Street Shiocton, WI 54170

Plaintiffs,

v.

Case No. Code No.

VILLAGE OF SHIOCTON

N5605 STH 76 Shiocton, WI 54170

RICHARD KOMINOWSKI

N5605 STH 76 Shiocton, WI 54170

Defendants.

COMPLAINT

The plaintiffs Gary Bunnell and Kim Bunnell, as their complaint against the defendants Village of Shiocton and its Zoning Administrator, Richard Kominowski, state as follows:

- 1. This is an action for negligence, nuisance and deprivation of property and substantive due process rights in connection with the construction of a single family home in a floodplain at a building site and elevation designated by the defendant Zoning Administrator Richard Kominowski, under permits issued by the Village of Shiocton that has now been determined to be in violation of Village, State of Wisconsin and FEMA zoning requirements. In the alternative, this is an action to enjoin the Village of Shiocton from enforcing its Floodplain Zoning Ordinance against the plaintiffs under the doctrine of equitable estoppel.
- 2. The plaintiffs are adult residents of the State of Wisconsin and the record owners of premises located at N5550 Mill Street, Shiocton, Wisconsin.

- The defendant Village of Shiocton is a municipal corporation and body politic under 3. Chapter 61, Wis. Stats. The defendant Village of Shiocton has adopted a Floodplain Ordinance as mandated by Section 87.30 Wis. Stats., with regulations consistent with Chapter NR 116 Wis. Admin. Code.
- 4. The defendant Richard Kominowski is an adult resident of the State of Wisconsin and at all times relevant to this Complaint was employed by the Village of Shiocton as its Zoning Administrator.
- The plaintiffs' premises is improved with a single family home with attached garage 5. constructed in 2016-2017 at a cost of approximately \$250,000.00. (The home is shown in Exhibit 1A and 1B attached).
- 6. The plaintiffs' premises is located, in part, in the floodplain of the Wolf River. The defendant Richard Kominowski, as Village Zoning Administrator, represented to the plaintiffs that the building site for the home, at an elevation of 769.2 feet MSL would comply with all Village, State and Federal floodplain zoning requirements.
- 7. The building site of the plaintiffs' home was staked out and inspected by Richard Kominowski and determined by Mr. Kominowski to be in compliance with all Village, State and FEMA floodplain zoning requirements.
- 8. On September 9, 2016, the defendant Richard Kominowski granted the plaintiffs a Floodplain Permit to construct the house in the staked out area at an elevation of 769.2 MSL. The Floodplain Permit is attached as Exhibit 2.
- 9. On October 3, 2016 the plaintiffs applied for and were granted a Village of Shiocton Building Permit to construct the house in the staked out area at an elevation of 769.2 MSL. The application and permit are attached as Exhibits 3A, 3B and 3C, respectively.

'age 5 of 13

Document 3

- 10. The plaintiffs constructed the house within the staked out area at an elevation of 769.2 feet MSL consistent with all approvals and permits, granted by the defendants.
- 11. The plaintiffs have now been given notice that their house is in violation of Village, State and FEMA floodplain regulations and rules and must be razed. The notice is attached as Exhibit 4.
- The defendant Village of Shiocton and its Zoning Administrator, the defendant 12. Richard Kominowski; had a ministerial duty to review, approve and grant permits in compliance with Village, State and FEMA zoning requirements.
- The defendant Village of Shiocton failed to properly train the defendant Richard 13. Kominowski to administer floodplain regulations and requirements.
- 14. The defendant Village of Shiocton and the defendant Richard Kominowski breached duties owed to the plaintiffs in the construction of their home.
- 15. The negligence of the defendants Village of Shiocton and Richard Kominowski has resulted in damages to the plaintiffs for the direct and indirect costs of compliance including the razing of their home and the construction of a replacement.
- 16. The negligence of the defendants has created a material safety risk to the plaintiffs and others and the defendants have created and maintained a public nuisance and are responsible for the full costs of abatement.
- 17. The defendants Village of Shiocton and Richard Kominowski, at all times material to the Complaint, acted under Federal, State and Village law.
- 18. The defendants Village of Shiocton and Richard Kominowski have acted arbitrarily, capriciously and recklessly in granting approvals and permits in violation of Federal, State and Village law.

- 19. The actions of the defendants Village of Shiocton and Richard Kominowski have deprived the plaintiffs of property and property rights and denied the plaintiffs substantive due process guaranteed under the U.S. Constitution and Wisconsin Constitution.
- 20. The actions of the defendants have resulted in a taking of the plaintiffs' property without compensation in violation of the U.S. Constitution and Wisconsin Constitution.
- 21. The plaintiffs have filed a Notice of Injury/Claim with the defendant Village of Shiocton. The defendant denied the claim. The denial is attached as Exhibit 6.
- 22. The violation of Village, State and FEMA zoning requirements were the direct result of actions by the defendants Village of Shiocton and Richard Kominowski.
- 23. The defendants are barred from enforcing the Floodplain Zoning violations against the plaintiffs under the doctrine of equitable estoppel.

WHEREAS, the plaintiffs respectfully request judgment against the defendants as follows: Damages in an amount to cover the costs of razing their home, constructing a replacement home and surveys and professional services or in the alternative, an order enjoining the defendants from enforcing the zoning ordinance against the plaintiff; costs, fees and disbursement as allowed by law; and such other relief as the Court deems equitable and just.

Dated this 18th day of December, 2019.

TOWN COUNSEL LAW & LITIGATION, LLC Attorneys for Plaintiffs

By: s/ Richard J. Carlson Richard J. Carlson, State Bar No. 1013627 119 N. McCarthy Rd., Suite C Appleton, WI 54913 RCarlson@towncounsellaw.com

Filed 12-18-2019

age 7 of 13

BUILDING PHOTOGRAPHS

OMB No. 1660-0008 Expiration Date: November 30, 2018

ELEVATION CERTIFICATE

Continuation Page

IMPORTANT: In these spaces,	FOR INSURANCE COMPANY USE			
Building Street Address (includin N5550 Mill Street	g Apt., Unit, Suite, and/or Bidg. No.) o	P.O. Route and Box No.	Policy Number:	
City Shiocton	State Wisconsin	ZIP Code 54170	Company NAIC Number	

If submitting more photographs than will fit on the preceding page, affor the additional photographs below. Identify all photographs with: date taken; "Front View" and "Rear View"; and, If required, "Right Side View" and "Left Side View." When applicable, photographs must show the foundation with representative examples of the flood openings or vents, as indicated in Section AB.



Photo One Caption Rear View 11/08/2017



Photo Two Caption Right Side View 11/08/2017

FEMA Form 086-0-33 (7/15)

Replaces all previous editions.

EXHIBIT

Form Page 6 of 6

Filed 12-18-2019

'age 8 of 13

BUILDING PHOTOGRAPHS

See Instructions for Item A6.

OMB No. 1660-0008 Expiration Date: November 30, 2018

ELEVATION CERTIFICATE

on from Section A.	FOR INSURANCE COMPANY USE
or P.O. Route and Box No.	Policy Number:

BEPORTANT: In these spaces, copy the corresponding informatio Building Street Address (Including Apt., Unit, Suite, and/or Bidg. No.) of N5550 Mill Street City ZIP Code State Company NAIC Number Shiocton Wisconsin 54170

If using the Elevation Certificate to obtain NFIP flood insurance, affix at least 2 building photographs below according to the instructions for Item A6. Identify all photographs with date taken; "Front View" and "Rear View"; and, if required, "Right Side View" and "Left Side View." When applicable, photographs must show the foundation with representative examples of the flood openings or vents, as indicated in Section A8. If submitting more photographs than will fit on this page, use the Continuation Page.



Photo One Caption Front View 11/08/2017



FEMA Form 086-0-33 (7/15)

Photo Two Caption Left Side View 11/08/2017

Replaces all previous editions.

EXHIBIT

Form Page 5 of 6

VILLAGE OF SHIOCTON

APPLICATION FOR PERMIT TO DEVELOP IN A FLOODPLAIN

PERMIT NO. FD4-/6

The undersigned hereby makes application for a permit to develop in a floodplain. The work to be performed, including flood protection works, is as described below and in attachments hereto. The undersigned agrees that all such work shall be done in accordance with the requirements of the Village Floodplain Zoning Ordinance and with all other applicable Village Ordinances and the Laws and tagulations of the State of Wisconsin.

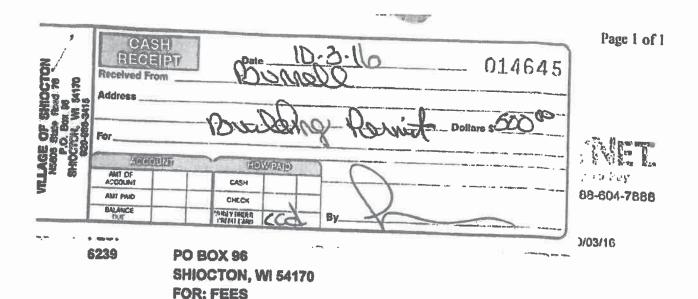
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Lot Block Subdivision or C.S.E. Number Zone
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427-9700
Ounder . Contractor/Building
(2AM BURNEIL
Signed: (Owner/Agent) Date 9-12-16
Permit Issued VES Permit Denied Reason
Fees Long By: Pock Keminousk Zoning ADM Date 9.9-2016
Inspection Record:
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Plans Prepared By., Date
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Case 1:20-cv-00033 Filed 01/08/20 Page 10 of 15 Document 1-1

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EXHIBIT



TRANSACTION INFORMATION

Billed To Name: GARY BUNNELL

Type of Fee: **BUILDING PERMIT FEE** TRANSACTION REFERENCE #:

18610769

TRANSACTION DATE/TIME:

10/03/2016 08:28:55

EDT

CARDHOLDER INFORMATION

NAME:

GARY BUNNELL

ADDRESS:

307 1/2 MAPLE ST

CITY, STATE ZIP: BLACK CREEK, WI 54106

PHONE #:

920-427-9700

CARD #:

XXXX-XXXXX-XXXXX-1500

The service fee is not refundable.

PAYMENT INFORMATION

APPROVAL #:

072858

PAYMENT AMOUNT:

\$500.00

SERVICE FEE:

\$15.00

TOTAL AMOUNT:

\$515.00

ATTENTION CARDHOLDER:

If you have questions about the processing of your payment, please call GovPayNet at 888-604-7888.

Thank you for using GovPayNet

© 2007 Government Payment Service, Inc.

Form & EUR



Case 1:20-cv-00033 Filed 01/08/20 Page 12 of 15 Document 1-1



223 N Pine Street
P.O. Box 159
Hortonville, WI 54944-0159
p 920,779,4301
f 920,779,4302

Robert E. Sorenson Robert-Sorenson@mennisw.com

September 10, 2019

VIA CERTIFIED MAIL

Mr. & Ms. Gary Bunnell N5550 Mill Street Shiocton, WI 54170

Re: Structure located within floodway

Dear Mr. and Ms. Bunnell:

As attorney for the Village of Shlocton, I must inform you that the Wisconsin Department of Natural Resources has directed that the Village take action to eliminate the existing regulatory violation, specifically your residence, which is located within the floodway.

Therefore, you must now take steps to remedy the regulatory violation. You must also communicate your remediation plan to the Village no later than October 15th, 2019. Please send your written response to the undersigned.

In the event you fail to take action as requested herein in a timely manner, the Village shall then be required to issue a raze order. In that event, if the raze order is not complied with, the Village will take the necessary action to raze the structure and the cost of razing shall be specially charged against your land.

If you have any questions regarding your obligations in this matter, you should seek legal counsel. The Village is not in a position to assist you in that regard. Thank you for your cooperation in this matter.

Very truly yours,

MENN LAW FIRM LTD.

Robert E. Sorenson

RES/sli

EXHIBIT 4

STATE OF WISCONSIN

CIRCUIT COURT

OUTAGAMIE

Gary Bunnell et al vs. Village of Shiocton et al

Electronic Filing Notice

Case No. 2019CV001276 Class Code: Intentional Tort FILED 12-18-2019 Clerk of Circuit Court Outagamie County 2019CV001276

RICHARD KOMINOWSKI PO BOX 96 N5605 STH 76 SHIOCTON WI 54170

Case number 2019CV001276 was electronically filed with/converted by the Outagamie County Circuit Court office. The electronic filing system is designed to allow for fast, reliable exchange of documents in court cases.

Parties who register as electronic parties can file, receive and view documents online through the court electronic filing website. A document filed electronically has the same legal effect as a document filed by traditional means. Electronic parties are responsible for serving non-electronic parties by traditional means.

You may also register as an electronic party by following the instructions found at http://efiling.wicourts.gov/ and may withdraw as an electronic party at any time. There is a \$20.00 fee to register as an electronic party.

If you are not represented by an attorney and would like to register an electronic party, you will need to enter the following code on the eFiling website while opting in as an electronic party.

Pro Se opt-in code: ef4a01

Unless you register as an electronic party, you will be served with traditional paper documents by other parties and by the court. You must file and serve traditional paper documents.

Registration is available to attorneys, self-represented individuals, and filing agents who are authorized under Wis. Stat. 799.06(2). A user must register as an individual, not as a law firm, agency, corporation, or other group. Non-attorney individuals representing the interests of a business, such as garnishees, must file by traditional means or through an attorney or filing agent. More information about who may participate in electronic filing is found on the court website.

If you have questions regarding this notice, please contact the Clerk of Circuit Court at 920-832-5131.

Outagamie County Circuit Court Date: December 18, 2019

Filed 12-18-2019

age 1 of 1

STATE OF WISCONSIN

CIRCUIT COURT

OUTAGAMIE

Gary Bunnell et al vs. Village of Shiocton et al

Electronic Filing Notice

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Outagamie County Circuit Court Date: December 18, 2019